

AGENDA
JUVENILE DETENTION ALTERNATIVE INITIATIVE (JDAI) MEETING
FRIDAY, JUNE 16, 2017
COUNTY-CITY BUILDING
ROOM 113 - THE BILL LUXFORD STUDIO
1:00 P.M.

Location Announcement of Nebraska Open Meetings Act: A copy of the Nebraska Open Meetings Act is located on the wall at the back of the room.

AGENDA ITEM

1. 1:00 p.m. **INTRODUCTIONS**

2. 1:05 p.m. **LANCASTER COUNTY JUVENILE DETENTION
ALTERNATIVES PRESENTATION** – Sara Hoyle, Lancaster
County Human Services Director

3. 1:15 p.m. **DISCUSSION OF NATIONAL JUVENILE DETENTION
ALTERNATIVE INITIATIVE** – Monica Miles-Steffens,
Director of Placement, Nebraska Probation
Administration/State JDAI Coordinator; Raquel Mariscal, JDAI
Director, W. Haywood Burns Institute; and Marcia Rincon-
Gallardo, Executive Director, NOXTIN: Equal Justice for All

4. 2:00 p.m. **ADJOURNMENT**

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Commissioners Present: Todd Wiltgen, Chair; Bill Avery, Vice Chair; Roma Amundson, Jennifer Brinkman and Deb Schorr

Others Present: Kerry Eagan, Chief Administrative Officer; Alison Lotto, County Clerk's Office; Sara Hoyle, Human Services Administrator; Michelle Schindler, Youth Services Center Director; Meagan Liesveld, Executive Vice President, CEDARS; Joe Nigro, Lancaster County Public Defender; Margene Timm, Chief Deputy Lancaster County Public Defender; Raquel Mariscal, Juvenile Detention Alternatives Initiative (JDAI) Director, W. Haywood Burns Institute; Marcia Rincon-Gallardo, Executive Director, NOXTIN: Equal Justice for All; Bob Krist, State Senator; Monica Miles-Steffens, Director of Placement, Nebraska Probation Administration/State JDAI Coordinator; Mary Hewitt, Family Inspiring Families Advocate at the Youth Services Center; Bruce Prenda, Chief Deputy County Attorney; Lori Griggs, Chief Probation Officer, Juvenile Probation; Michele Lueders, Chief Deputy Probation Officer, Nebraska State Probation; Theresa Emmert, Court Administrator, Juvenile Court; Linda Porter, Juvenile Court Judge; Roger Heideman, Juvenile Court Judge; Pat Carraher, Attorney, Legal Aid of Nebraska; and Milo Mumgaard, Executive Director, Legal Aid of Nebraska

AGENDA ITEM

1. INTRODUCTIONS

Todd Wiltgen, Chair of the Board of Commissioners, called the meeting to order at 1:01 p.m. and introductions were given.

2. LANCASTER COUNTY JUVENILE DETENTION ALTERNATIVES PRESENTATION – Sara Hoyle, Lancaster County Human Services Director

Sara Hoyle, Lancaster County Human Services Director, gave a presentation on the structure of the Lancaster County Juvenile Justice System (Exhibit A) and highlighted the following areas:

- Mission and Priorities
- Strong Collaborations & Partnerships
- Law Enforcement Referrals, Disproportionality vs. Disparity

Marcia Rincon-Gallardo, Executive Director, NOXTIN: Equal Justice for All, asked Hoyle who she was referencing when she said minority youth. Hoyle responded that Lancaster County primarily sees an overrepresentation of African-American and Hispanic youth.

Hoyle next discussed the following:

- Project RESTORE
- RESTORE Offenses
- Early Outcomes
- Systematic Change Based on RESTORE Successes
- Shields Unite Program
- Diversion
- Lancaster County Early Assessment Program
- Findings
- Additional Findings
- Detention

Michelle Schindler, Youth Services Center Director, clarified that in Lancaster County any child under the age of 18 referred for an adult charge goes to Juvenile Detention.

- Alternatives to Detention
- Pre-Adjudicated & Adjudicated In Detention
- Touches with JDAI

3. DISCUSSION OF NATIONAL JUVENILE DETENTION ALTERNATIVES

INITIATIVE – Monica Miles-Steffens, Director of Placement, Nebraska Probation Administration/State JDAI Coordinator; Raquel Mariscal, JDAI Director, W. Haywood Burns Institute; Marcia Rincon-Gallardo, Executive Director, NOXTIN: Equal Justice for All; and Bob Krist, State Senator

Monica Miles-Steffens, Director of Placement, Nebraska Probation Administration/State JDAI Coordinator, said a formal JDAI presentation was not prepared since there have already been a lot of local conversations. Instead, today was viewed as an opportunity to talk about the State's JDAI methodology. Miles-Steffens indicated the decision was made to take JDAI on as a State, not just site-by-site, adding the methodology has changed in terms of how it will be supported moving forward. The goal is to impact 85% of youth who come into contact with the juvenile justice system through collaboration and leadership with the communities and counties that want to come onboard and to use an evidence-based framework to make systemic changes in the juvenile justice system.

Commissioner Amundson asked how JDAI would benefit Lancaster County. Raquel Mariscal, JDAI Director, W. Haywood Burns Institute, said JDAI has evolved since 2011 and she noted how it has altered the pattern of confinement across the country, principally in JDAI sites, and they want to make sure that evolution and innovation continues. Mariscal said there is now a "playbook" for going to scale which provides the expansion methodology and allows sites to develop infrastructure.

Wiltgen asked how JDAI would help in finding more placement opportunities for adjudicated youth. Mariscal said it should be thought about it in terms of continuum. She said the Annie E. Casey Foundation is working with JDAI sites on probation transformation upstream. They are also working downstream to help sites with capacity and looking at how to help communities

with out of home placements and the role JDAI can play with stemming the tide of youth coming into those placements. Mariscal said they are assessing how to systemically bring greater objectivity to reducing the use of secure detention at the entry point to the system and looking at models that include collaboration with all of the sectors that touch the lives of the children which is needed to reduce racial and ethnic disparities. They also intend to bring the community to the table so that decision making is shared. Senator Krist added the two largest counties in the State which have their own judicial districts would serve as stand-alone areas. He said they took the multi-county model (Sarpy, Cass, Otoe Counties) and felt they could replicate that across the state. Senator Krist then addressed Commissioner Admundson's question, stating he believes JDAI will not be successful unless it is done as a state. He agreed that Lancaster County was further ahead before the State did JDAI but the model has evolved and there is more evidence to support continuing to evolve within that structure.

Miles-Steffens commented on the difference between state and county kids and said we need to collaborate to improve the system. Wiltgen agreed but said a lot of those decisions are being made by the State. He said discussion took place at the Lancaster County Justice Council about how to bring different partners in the justice system together to discuss issues and advise elected officials.

Judge Heideman shared a handout from the JDAI website (Exhibit B) which addresses the continuum of care. He also described a visit to San Jose, California, noting it is a county with a population the size of the State of Nebraska. Judge Heideman said San Jose had 25 youth in detention and 35 in out-of-home placements. In comparison, Nebraska State Probation has more than 200 youth just in Lancaster County in out-of-home placements. He said providers are closing facilities and felt it unlikely there will be new placement options. In-home services are the trend and what the research shows is gets good results.

Commissioner Avery asked if San Jose has JDAI. Mariscal said they are a former JDAI site and is currently an adjunct. She said San Jose's chief probation officer comes from Santa Cruz County, which is a JDAI model site, and brought the methodologies and core strategies with her. Avery asked if their numbers decreased because of JDAI. Mariscal said they did. Senator Krist said it doesn't matter what it is called as long as we use the principles that are a part of JDAI and become a partner with the State.

Commissioner Schorr said Lancaster County values the flexibility to devise and implement programs it feels work best to deal with its population and said every program it oversees is evidence-based. She asked what the others perceive as Lancaster County's gaps with regards to JDAI principles. Senator Krist said the State's data assessment and systems have been more active in terms of looking at the trends. He said the data in Lancaster County is being collected but isn't being analyzed at a state-wide level. Senator Krist also felt the County was not taking advantage of the Justice Center at the University of Nebraska-Omaha (UNO).

Wiltgen expressed frustration that Lancaster County is already collecting seven data sets and questioned why there can't just be one data set. Senator Krist said the Information Technology (IT) people have indicated all that is needed is for the systems to be able "talk to each other" and said they have worked to tie systems together in the last year. Miles-Steffens added we

need to do better as a state to figure out how to gather data more consistently and break down barriers for collection to use it more effectively.

Schindler asked about the different advisory and decision making levels and how different jurisdictions would fit in. Miles-Steffens said Senator Krist and Corey Steele, Nebraska State Court Administrator, chair a committee that represents stakeholders around the state and the State, community agencies, providers, and each site has a "seat at the table." Several working groups also exist with sites. Miles-Steffens said the State will not dictate to sites how to run their collaboratives, rather their goal is to lift up those cross-cutting issues that can't be solved at the local level. This includes work on legislation and how to improve juvenile justice across Nebraska.

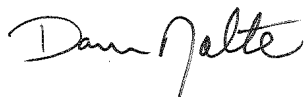
Marcia Rincon-Gallardo said she served as the JDAI coordinator in Pima County, Arizona for five years and said their IT department was able to do the reporting and find the elements in all of the different reports to "dump" that data into the QRS (reporting spreadsheet).

Commissioner Brinkman said she believes the results of the process are impressive and felt Lancaster County should stop resisting the opportunity to collaborate with the State.

Mariscal thanked the commissioners and said she can be reached with questions or concerns and said they will assist with any efforts made by the County.

4. ADJOURNMENT

MOTION: Brinkman moved and Schorr seconded to adjourn the meeting at 2:01 p.m. Amundson, Avery, Brinkman, Schorr and Wiltgen voted yes. Motion carried 5-0.



Dan Nolte
Lancaster County Clerk