MINUTES
CITY-COUNTY COMMON
MEETING COUNTY-CITY
BUILDING, ROOM 113
MONDAY, JUNE 5, 2017
12:45 P.M.

Present: County Commissioner Bill Avery, Chair; Roma Amundson, Jennifer Brinkman, Todd Wiltgen and Deb Schorr, County Commissioners; City Council Member Jon Camp, Vice Chair; Roy Christensen, Carl Eskridge, Jane Raybould, Cyndi Lamm, Leirion Gaylor Baird, Bennie Shobe; City Council Members; and Mayor Chris Beutler

Others Present: Tory Carkoski, County Clerk’s Office

Advance public notice of the City-County Common Meeting was posted on the County-City Building bulletin board and on the Lincoln and Lancaster County, Nebraska, web sites.

The Chair noted the location of the Open Meetings Act and opened the meeting at 12:46 p.m. per direction of the Chair, roll call attendance was taken.

AGENDA ITEMS


MOTION: Raybould moved and Wiltgen seconded approval of the February 7, 2017 minutes. Amundson, Wiltgen, Avery, Brinkman, Christensen, Raybould, Eskridge, Gaylor Baird, Lamm and Beutler voted yes. Schorr, Camp, and Shobe were absent. Motion carried 10-0.

Schorr entered the meeting at 12:48 p.m.

Shobe entered the meeting at 12:49 p.m.

2. JUSTICE COUNCIL- Kim Etherton, Community Corrections Director; and Kerry Eagan, Chief Administrative Officer.

Kim Etherton, Community Corrections Director, presented an overview of the recently reinstated Lancaster County Justice Council (Exhibit A).

Etherton said there has been discussion on whether the Justice Council should continue with the City of Lincoln under an interlocal agreement, a memorandum of understanding or simply through bylaws which Kerry Eagan, Chief Administrative Officer, is currently revising.

With regard to the jail population, Etherton said things have happened that are effecting those numbers such as Legislative Bill (LB) 605 (Provide, change, and eliminate penalties, punishments, sentencing, restitution, probation, parole and crime victim provisions and provide for post-release supervision, grants and suspension of medical assistance for inmates) which was passed in 2015.
Camp entered the meeting at 12:58 p.m.

Etherton discussed (LB) 259 (Adopt and change competency and financial ability provisions relating to court proceedings as prescribed) which she hoped would address some of the issues with people sitting out fines in jail. She noted the bill could also negatively impact the jail as well as Community Corrections.

Eagan added that the Justice Council was brought before the Common to determine what the relationship between the City and the County should be going forward. He said an interlocal agreement originally established the Justice Council but felt a Memorandum of Understanding (MOU) would be more appropriate.

Christensen asked if the interlocal agreement was rescinded. Eagan said it was not. He added it was also not followed which is why it might be best to develop a MOU and revised bylaws.

Eskridge asked if there are federal detainees at the Lancaster County Jail. Eagan said there was an agreement with the Federal Government at the time the former jail (located at 605 S. 10th Street) was constructed whereby they provided funding for that project in exchange for the housing of their prisoners. There is no current agreement in place.

Gaylor Baird asked how the new MOU would be successful, what changes would be made and what monetary resources would be included. Eagan said while the original interlocal agreement included a provision of resources split equally between the City and the County, he did not believe the County ever billed the City for anything related to the Justice Council. Staff would be provided by the County Board with the City deciding on its membership. It was also suggested that perhaps certain Justice Council members, such as City Council and County Board representatives, community providers and judges, serve in an ex-officio capacity.

Christensen requested a copy of the MOU and bylaws for review. Eagan said he is working on a draft of the bylaws which will backfill into a MOU. Avery asked if the draft could be circulated. Eagan said it is not ready for distribution but could be by the next Common meeting.

3. SOUTH AND EAST BELTWAY UPDATES - David Cary, Lincoln-Lancaster County Planning Director; Miki Esposito, Public Works Director; and Pam Dingman, Lancaster County Engineer.

David Cary, Lincoln-Lancaster Planning Director, presented an overview of the Transportation Agenda and Beltway System (Exhibits B & C).

Miki Esposito, Public Works Director, thanked the Railroad Transportation Safety District (RTSD) for providing $20,000,000 in funding over the next two years for the project. Those funds will be transferred to the State of Nebraska with a groundbreaking to occur in 2020.

Lancaster County Engineer Pam Dingman said the South Beltway affects twenty eight connecting points in the County. She expressed concerns that while South 68th Street is closed there will not be a direct route to Hickman and that she is exploring options to minimize the inconvenience for commuters.
Dingman said there was a safety study done on Saltillo Road which included one mile in the City’s jurisdiction. She said improvements to Saltillo Road resulting from the safety study must remain separate from the South Beltway project. Discussion followed on roundabouts, shoulders and turn lanes. Dingman noted that the Nebraska Department of Roads will be providing 80% of the funding for Saltillo Road and the County 20%. Dingman said this does not include the environmental engineering costs that are the County’s responsibility.

Wiltgen exited the meeting at 1:28 p.m.

Cary provided a handout regarding the East Beltway (Exhibit D). He explained that project’s corridor has been established which provides the City and County the ability to obtain right-of-way prior to any structures being built.

In response to a question from Beutler, Dingman said there is an agreement between the County and City for corridor establishment and purchase of right-of-way.

Gaylor Baird asked about funding for the East Beltway. Esposito said the City provides $250,000 per year for corridor protection with approximately $3,000,000 in that account. Dingman said the County has set aside $1,000,000. Esposito estimated the total cost of the project to be around $350,000,000.

4. ADJOURNMENT

MOTION: Camp moved and Raybould seconded to adjourn the City-County Common meeting at 1:40 p.m. Raybould, Amundson, Avery, Christensen, Eskridge, Schorr, Camp, Brinkman, Gaylor Baird, Lamm, Shobe and Beutler voted yes. Wiltgen was absent. Motion carried 12-0.

Dan Nolte, County Clerk
Lancaster County
Justice Council

Presentation at City-County Common Meeting
June 5th, 2017

History of Lincoln-Lancaster County Justice Council

- Justice Council was originally designated as a policy making and advisory body in the late 80s.
- The Justice Council was formed at a time when the County was looking at how to address an increasing jail population.
- Justice Council was formalized through bylaws and an interlocal agreement between the City and County.
- Justice Council was previously facilitated by the Human Services Director who was a non-voting member.

Membership established through bylaws:

- Lancaster County Sheriff
- City of Lincoln Police Chief
- University of Nebraska Chief of Police
- Lancaster County Attorney
- Lincoln City Attorney
- A judge from the County, District, and Juvenile Courts
- Director of Corrections
- Director of Youth Corrections
- Adult Probation
Current Status of
Lancaster County Justice Council

- In March, 2017, the Justice Council was reconvened in response to the concern that
  33 months after opening the jail, it is now at 81% capacity.
- The Lancaster County Commissioners are interested in discussing the increased
  use of current community-based programs and consider other options that can reduce jail
  population without compromising public safety.
- While the County Commissioners made the request for reconvening the Justice Council, the City is an
  important player in the criminal justice system as 90% of Lancaster County’s population resides in the City
  of Lincoln and the City has the majority of the crime.

Current Status of
Lancaster County Justice Council con’t.

- Discussion is
  underway to
determine whether
the Justice Council
should continue to
function under an
Interlocal Agreement
or simply through
updated bylaws.
- A Memorandum of
  Understanding was
  mentioned as
  another option.
- Bylaws are currently
  being revised, which
  will address
  membership and
  ex-officio members.

You can review past Justice Council agendas and meeting
minutes at:

http://lancastercountyne.gov/justiceจช/justice.htm
Transportation
Presentation to Commons
June 3, 2016

AGENDA
- South Beltway
- East Beltway

The Beltway System
CORRIDOR ALIGNMENT
The figure below represents the current alignment of the Lincoln South Beltway. It includes four, 12-feet lanes, 12-feet paved outside shoulders and a 54-feet wide median. Key features have been noted. This is a preliminary plan that is still being refined through the design process. It is subject to change based on social, economic and environmental reviews.

Key modifications or changes since the previous design presented in June 2013.

1. The West System Interchange has been modified based on design speed and traffic projections. Changes have resulted in improved mainline and ramp design speeds.
2. The Bennet Road connector has an updated design providing a better connection and direct access.
3. The interchange at S. 84th Street has been modified to reduce impacts to environmental resources.
4. New, single-lane roundabout intersections have been added along Saltillo Road, east of S. 27th Street.
5. Eliminated freeway bridges over undercrossing driveway.
6. Cul-de-sacs, or turn-around locations, have changed at the East System Interchange. New cul-de-sac locations are at S. 120th Street north of the interchange and at Rokeby Road, east of Breagan Road.
BICYCLE CONNECTIVITY
Bicycle connectivity will be accommodated through the Highway 77 and N-2 system interchanges. See the maps below for details. The City of Lincoln and NDOR are coordinating to identify opportunities to accommodate planned trails in south Lincoln.

WEST INTERCHANGE

PRELIMINARY PLAN
NOT FINAL - SUBJECT TO CHANGE

EAST INTERCHANGE

- Paved Road
- Road Removal
- Bicycle Access Across the South Beltway
- Cul-de-sac

NEXST STEPS

2016
Environmental documentation and public hearing.

2017
Final roadway design and right-of-way design of the South Beltway.

2017-2018
Right-of-way acquisition.

2019
Plans, Specifications, and Estimates (PS&E) review. Obtain environmental permits.

2020
Development of project design unit packages (individual components of design).
Advertise for construction.
Construction begins.

Visit www.roads.nebraska.gov and click on the Subscribe button to sign up for email notifications on topics of interest.
2040 PRIORITY GROWTH AREAS

- Existing Lincoln City Limits and Approved Preliminary Plans (2016)
- Floodplain and Flood Prone Areas
- 2040 Future Service Limit
- Tier 1, Priority A (Developing)
- Tier 1, Priority B (2025)
- Tier 1, Priority C (2040)
- Tier II (2060)
- Tier III